

Message Text

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TO AMEMBASSY BELGRADE

C O N F I D E N T I A L STATE 156088

FOLLOWING REPEAT GENEVA 4505 SENT SECSTATE INFO ALL CSCE CAPITALS
ZEN/ANKARA BY POUCH ZEN/ATHENS BY POUCH ZEN/NICOSIA OSLO USNMR
SHAPE USCINCEUR USLO SACLANT NORFOLK VA USDOCOSOUTH CINCLANT
DATED JULY 16.

QUOTE

C O N F I D E N T I A L GENEVA 4505

E.O. 11652: GDS

TAGS: PFOR, PARM

SUBJECT: CSCE: MILITARY SECURITY

1. AS A MATTER OF POSSIBLE INTEREST, NEUTRAL AND SOME NATO
DELEGATIONS MET ON JULY 9 TO EXCHANGE VIEWS ON THE CURRENT
NEGOTIATIONS ON MILITARY SECURITY. U.S. DEL DID NOT ATTEND
SINCE MUCH OF THE DISCUSSION CENTERED ON THE PRIOR NOTIFICA-
TION OF MAJOR MILITARY MOVEMENTS. MEETING WAS INFORMAL AND
HOSTED BY CANADA WHOSE DELEGATION PROVIDED U.S. DEL WITH
COPY OF THE SUMMARY NOTES.

2. NO EFFORT WAS MADE TO REACH ANY AGREEMENT NOR WERE ANY
TEXTS DRAFTED. AUSTRIAN REP, GENERAL KUNTNER, DOMINATED
CONVERSATION AS SPOKESMAN FOR NEUTRALS. MALTESE REP BRIEFED
MEETING ON RECENT DISCUSSION BETWEEN NEUTRALS AND WARSAW
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PACT. NEUTRALS HAD OUTLINED THEIR BASIC POSITION OF CMBS

THAT ALL STATES IN CSCE SHOULD PARTICIPATE AND SHOULD BE THE RECIPIENTS OF PRIOR NOTIFICATION AND THE AREA OF ALL THE EUROPEAN STATES SHOULD BE THE AREA FOR THE APPLICATION OF CBMS. SOVIETS TOOK USUAL LINE THAT THEY HAD ALREADY PUSHED TO THE LIMIT OF THEIR INSTRUCTIONS AND THAT THIS REPRESENTED A GIANT STEP FORWARD WHICH WOULD HAVE BEEN IMPOSSIBLE TWO YEARS AGO. NEUTRALS STATED THAT THEY WOULD HAVE SOME NEW PROPOSALS ON PRIOR NOTIFICATION OF MANEUVERS AND MOVEMENTS.

3. AUSTRIAN REP THEN OUTLINED HIS RECENT LUNCHEON CONVERSATION WITH SOVIET AMBASSADOR MENDELEVICH. AUSTRIAN SAID POSITION ON MOVEMENTS WAS THAT NOTIFICATION WOULD BUILD CONFIDENCE. MOVEMENTS COULD BE DEFINED AS THE TRANSFER OF TROOPS TOGETHER WITH NAVAL AND AIR COMPONENTS. THESE WERE THE BASIC FACTS THAT HAD TO BE TAKEN INTO ACCOUNT AT THE CONFERENCE. THERE WOULD HAVE TO BE A NOTIFICATION SYSTEM STARTING WITH NEW TROOP DEPLOYMENTS OR REINFORCEMENTS MOVING ACROSS NATIONAL FRONTIERS. TROOP REPLACEMENTS AND ROTATIONS WOULD BE EXEMPT FROM NOTIFICATION AT THIS TIME. MENDELEVICH URGED GENERAL KUNTNER TO PUT HIS VIEWS IN WRITING PRIOR TO THE SUMMER RECESS AND PROMISED THAT THEY WOULD BE BROUGHT TO MR. GROMYKO'S PERSONAL ATTENTION.

4. KUNTNER DEVELOPED HIS IDEAS FURTHER WITH REGARD TO AREA OF APPLICATION FOR CBMS, 800-1,000 KILOMETERS FROM FRONTIERS WOULD BE APPROPRIATE. THE THRESHOLD FOR NOTIFICATION SHOULD BE 20,000 MEN AND THERE COULD BE SOME FLEXIBILITY ON THE LENGTH OF TIME FOR PRIOR NOTIFICATION. KUNTNER SAID HE WOULD BE PUTTING ALL THESE IDEAS INTO WRITING ON A PERSONAL BASIS SO THAT MENDELEVICH WILL HAVE A PAPER TO CARRY BACK TO MOSCOW.

5. OTHER POINTS THAT EMERGED FROM THIS NATO-NEUTRAL MEETING WERE MALTA'S INSISTANCE THAT IT MUST HAVE PRIOR NOTIFICATION OF INDEPENDENT NAVAL MANEUVERS AND MOVEMENTS. YUGOSLAVIA ARGUED STRONGLY FOR THE APPLICATION OF CBMS IN THE MEDITERRANEAN. AUSTRIA OPPOSED THIS APPROACH ON THE GROUNDS THAT THE MEDITERRANEAN QUESTION SHOULD NOT JEOPARDIZE CBMS IN EUROPE. YUGOSLAVIA TOOK HARD LINE ON NEED FOR MINIMUM CRITERIA FOR CBMS BUT CONSIDERED THIS WAS MORE FOR TACTICAL THAN SUBSTANTIVE REASONS. ON MBFR, NEUTRALS MADE CLEAR THAT THEY MUST HAVE AN OPPORTUNITY TO MAKE THEIR VIEWS CLEAR IN VIENNA
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NATO REPS FOLLOWED AGREED POSITION ON THIS POINT. FINALLY, NEUTRALS OFFERED TO ACT AS GO-BETWEEN NATO AND WARSAW PACT. THIS OFFER WAS DECLINED FOR THE MOVEMENT.

6. COMMENT. MONTHS OF DISCUSSION AND NEGOTIATIONS HAVE NOT SHOWN MUCH DISPOSITION ON THE PART OF INDIVIDUAL NEUTRAL DELEGATIONS TO GIVE UP THEIR FAVORITE POSITIONS. NATO POSITIONS ARE NOW CLEARLY IN BETWEEN NEUTRAL AND WARSAW

PACT. END COMMENT.
DALE UNQUOTE INGERSOLL

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